

Regional Outlook 2021 - Country notes

Portugal

Progress in the net zero transition



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EMISSIONS

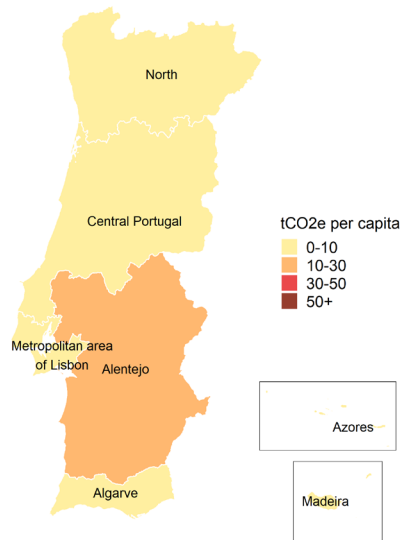
2018 OECD average:
11.5 tCO₂e/capita

2018 Portuguese average:
6.6 tCO₂e/capita

Portuguese target:
net zero GHG emissions by 2050

Large regions (TL2)

Figure 1. Estimated regional greenhouse gas emissions per capita
Tons CO₂ equivalent (tCO₂e), large regions (TL2), 2018



Greenhouse gas (GHG) emissions per capita generated in most Portuguese large regions are below 10 tCO₂e per capita. Only Alentejo has higher emissions per capita than the OECD average of 11.5 tCO₂e.

Estimated emissions per capita in Alentejo are almost five times higher than in Madeira, and over three times higher than in Lisbon.

Small regions (TL3)

Figure 2. Contribution to estimated GHG emissions
By type of small region, 2018

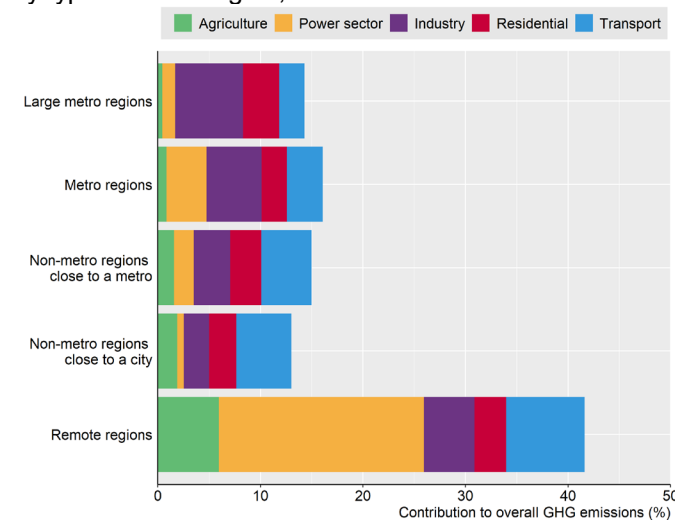
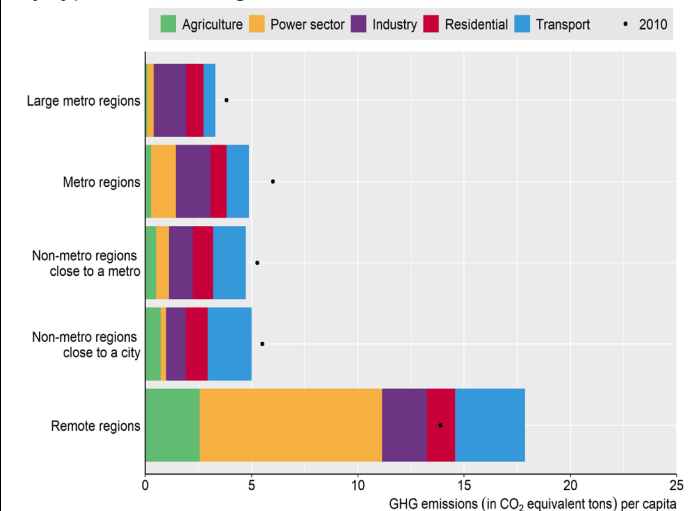


Figure 3. Estimated GHG emissions per capita
By type of small region, 2018



Across the OECD, metropolitan regions emit more greenhouse gases than remote regions. In Portugal, the reverse is true. Emissions per capita in Portuguese remote rural regions are much higher than in metropolitan regions. The difference is more pronounced than for the average OECD country.

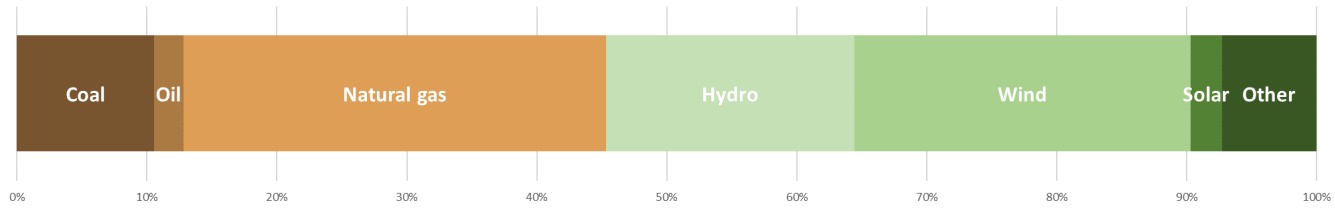
Target notes: Emissions targets included in the Net Zero Tracker database from ECIU before January 25, 2021 are considered.

Figure notes: Figures 1, 2, 3 and the OECD average show OECD calculations based on estimated greenhouse gas emissions data from the European Commission's Joint Research Centre (ECJRC). The Emissions Database for Global Atmospheric Research of the ECJRC allocates national greenhouse gas emissions to locations according to about 300 proxies. See Box 3.7 in the 2021 *OECD Regional Outlook* for more details. The Portuguese national statistical office provides emissions data at the municipality level here: <https://apambiente.pt/index.php?ref=17&subref=150&sub2ref=1408>.

ENERGY

Portuguese electricity mix

Figure 4. National electricity generation by energy source in 2019

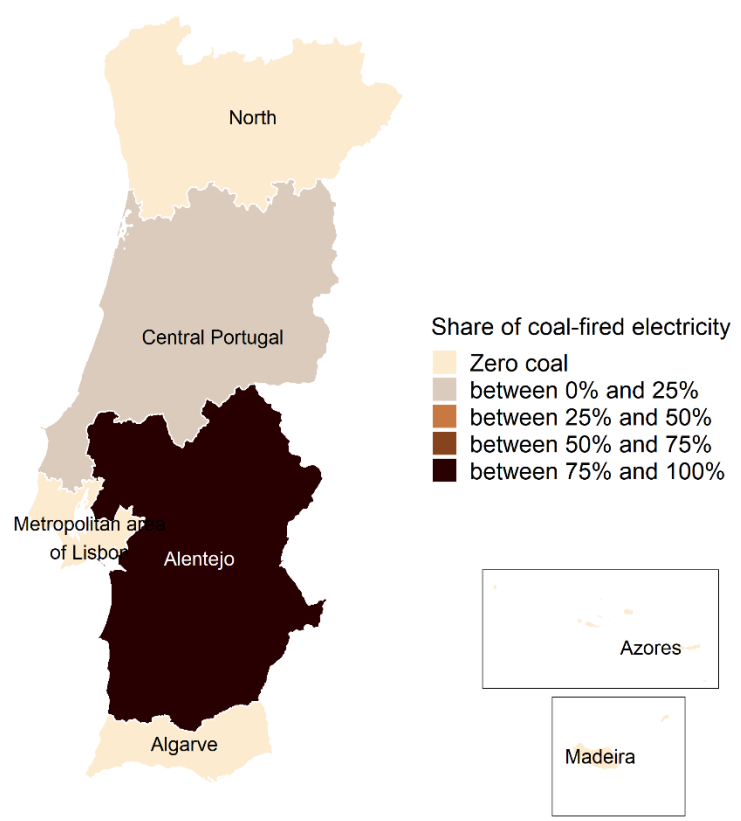


Share of coal-fired electricity generation

2019 OECD average: 23%	2019 Portuguese average: 11%	2030 well below 2°C benchmark for the EU: <2% 2030 1.5°C benchmark for OECD countries: 0%
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Figure 5. Regional coal-fired electricity generation estimates

Per cent of total electricity generation, large regions (TL2), 2017



Most regions do not use coal in electricity generation. Only Alentejo and Central Portugal used coal for slightly over 90% and slightly under 20% of electricity generation respectively in 2017. No new capacity is planned or being build. Portugal has anticipated the closure of its two remaining coal-fired plants. In January 2021 the Sines power plant in Alentejo ceased operation and the Pego power plant in Central Portugal will cease the use of coal by the end of November 2021.

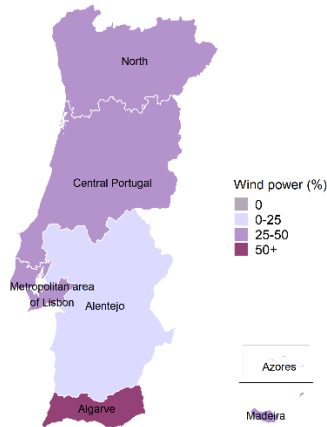
Wind power

2019 OECD average: 8%

2019 Portuguese average: 26%

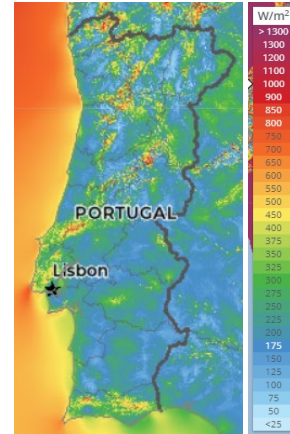
2030 well below 2°C benchmark for the EU: >29%

Figure 6. Regional wind power generation estimates
Per cent of total electricity generation, large regions (TL2), 2017



Regional wind electricity generation is estimated using facility level data for 97% of Portugal's wind capacity.

Figure 7. Wind power potential
Mean wind power density (W/m²)



Source: Map produced by The Global Wind Atlas

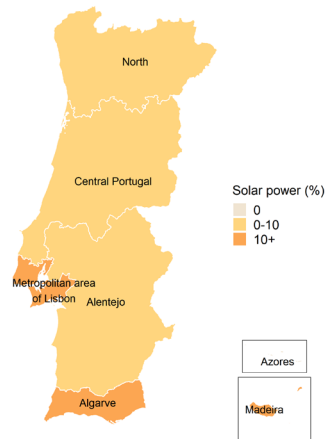
Solar power

2019 OECD average: 3%

2019 Portuguese average: 2%

2030 well below 2°C benchmark for the EU: >14%

Figure 8. Regional solar power generation estimates
Per cent of total electricity generation, large regions (TL2), 2017



Regional solar electricity generation is estimated using facility level data for 50% of Portugal's solar capacity.

Figure 9. Solar power potential
Global horizontal irradiation (kWh/m²)



Source: Map produced by The Global Solar Atlas

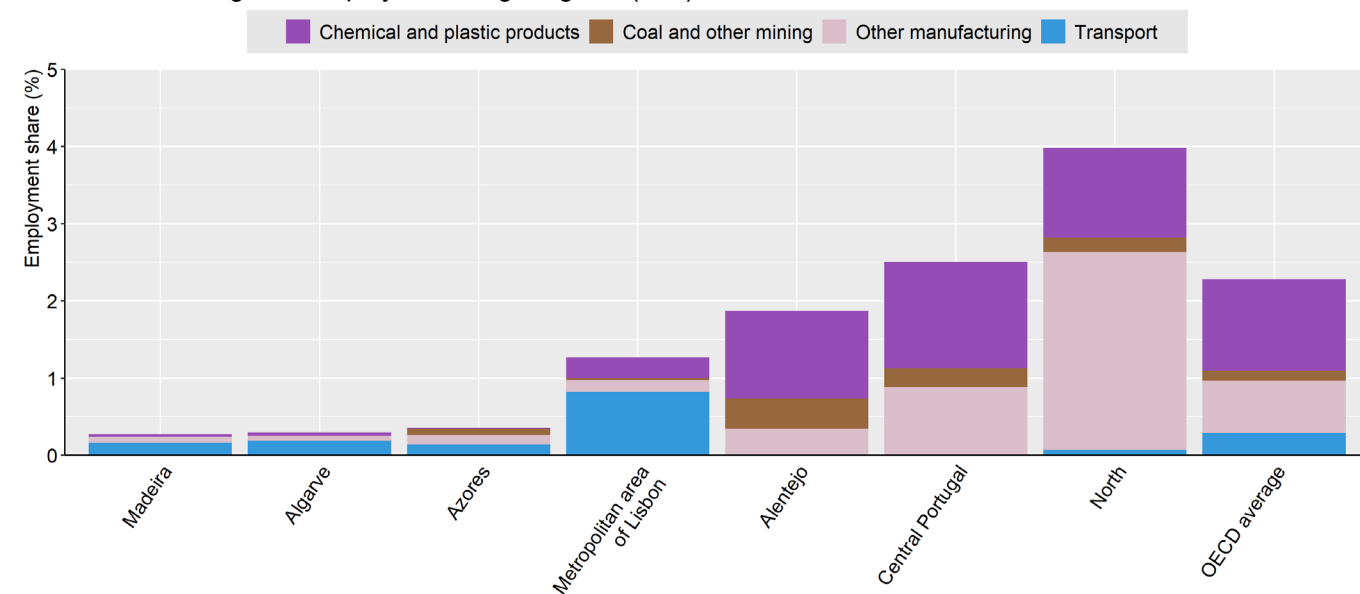
Wind power shares are high in several Portuguese regions, although locations with strong wind power are relatively sparse. Algarve has the highest share of both wind and solar power. Alentejo, has the largest potential for solar power generation.

Benchmark notes: The well-below 2 degrees benchmarks show IEA Sustainable Development Scenario (SDS) numbers. The SDS models how the global energy system can evolve in alignment with the Paris Agreement's objective to keep the global average temperature increase well below 2°C above pre-industrial levels. According to the Powering Past Coal Alliance (PPCA), a phase-out of unabated coal by 2030 for OECD countries is cost-effective to limit global warming to 1.5°C.
Figure notes: Figure 4 shows data from the IEA (2020). Figures 5, 6 and 8 show OECD calculations based on the Power Plants Database from the WRI. The database captures electricity generation from the power plants connected to the national power grid. As a result, small electricity generation facilities disconnected from the national power grid might not be captured. See [here](#) for more details. Figures 7 and 9 show the power potential of solar and wind. Mean wind power density (WPD) is a measure of wind power available, expressed in Watt per square meter (W/m²). Global horizontal irradiation (GHI) is the sum of direct and diffuse irradiation received by a horizontal surface, measured in kilowatt hours per square metre (kWh/m²).

SECTORAL EMPLOYMENT RISKS

Figure 10. Employment in selected sectors which may be subject to employment loss by 2040 if emissions are reduced in line with the Paris climate agreement

Per cent of total regional employment, large regions (TL2), 2017



There will be both employment gains and losses due to the transition to net zero greenhouse gas emissions. They may not be distributed in the same way across regions. Employment in sectors that may be subject to some job loss by 2040 as a result of policies to reduce emissions in line with the climate objectives in the Paris Agreement amounts to less than 4% in all Portuguese regions. Most Portuguese regions have less employment in these sectors than the OECD average. North and Central Portugal have a larger share, largely driven by chemicals and other manufacturing mainly in the manufacture of textiles. The selection of sectors is broad and based on employment effects simulated across OECD countries (See Box 3.9 of the 2021 *OECD Regional Outlook*). It does not take specific local characteristics into account.

Figure notes: Figure 10 is based on data from OECD Statistics. Sectors are selected based on macroeconomic simulations of a scenario limiting global warming to well below 2 degrees. See Box 3.9 in the 2021 *OECD Regional Outlook* for more details.

TRANSPORT

Electrification of passenger cars

2019 Portuguese average share of full-electric new passenger cars: 3%

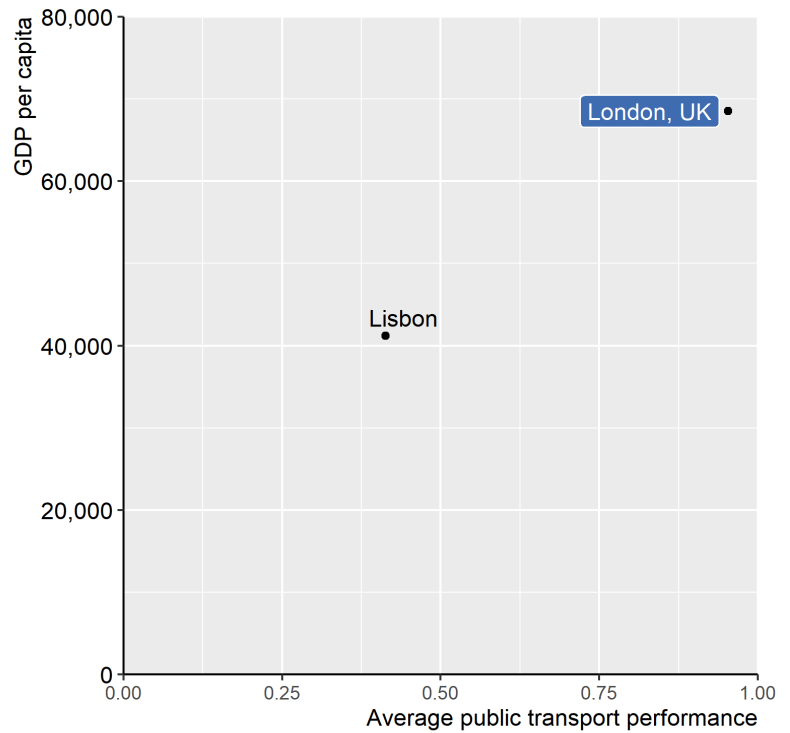
Benchmarks for new zero-emission passenger car sales:
IEA well-below 2°C benchmark: 100% by 2040.
Aligned with net zero emissions by 2050: 100% by 2035 at the latest. 2030 cost-effective.

Portuguese target sales of zero emission new passenger cars:
No phase out date of internal combustion cars yet

Modal shift

Lisbon has average public transport performance. For comparison, London (UK) has among the highest public transport performance scores. Inhabitants of the metropolitan area of London can on average reach 95% of the population living within 8 km in 30 minutes by public transport.

Figure 11. Public transport performance in 2018



Benchmark notes: In the IEA's Sustainable Development Scenario, OECD countries (such as the European Union, Japan and the United States) as well as China fully phase out conventional car sales by 2040. This scenario is aligned with the Paris Agreement's objective to keep the global average temperature increase well below 2°C above pre-industrial levels. The UK Committee on Climate Change finds that all new cars and vans should be electric (or use a low carbon alternative such as hydrogen) by 2035 at the latest to reach net zero GHG emission targets by 2050. A more cost-effective date from the point of view of users is 2030.

Figure notes: Figure 11 is based on data from ITF and OECD Statistics. See Box 3.10 in the 2021 *OECD Regional Outlook* for more details. GDP per capita is expressed in USD per head, PPP, constant prices from 2015.

AIR POLLUTION

Large regions (TL2)

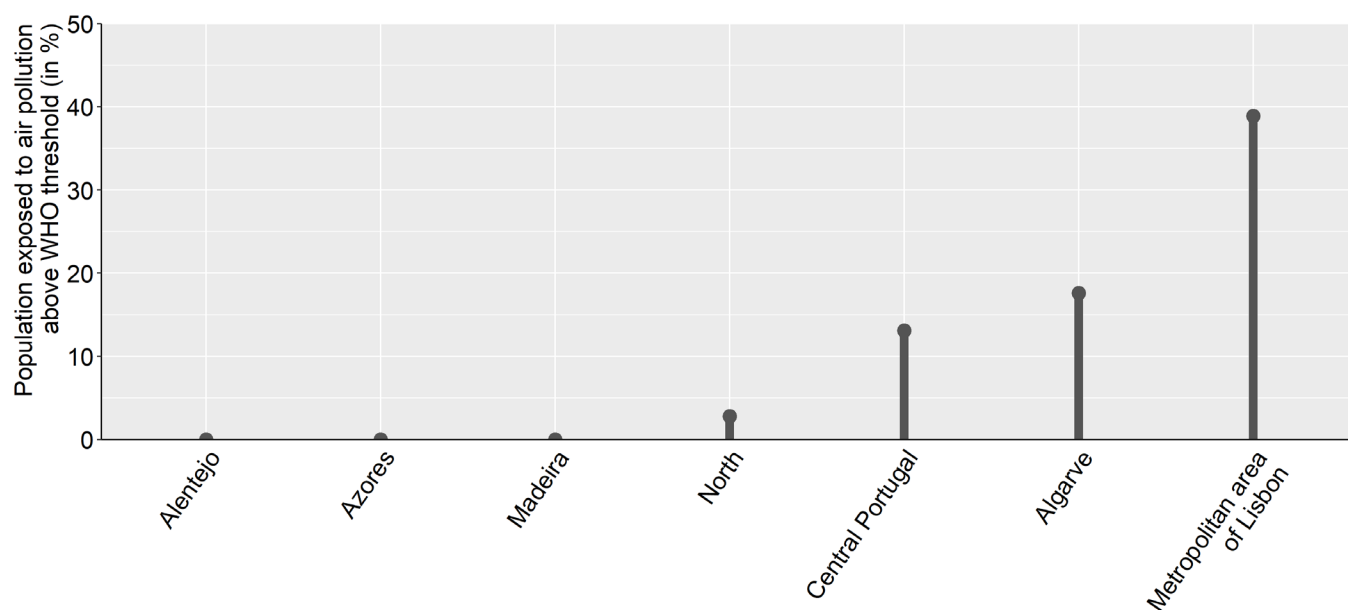
2019 OECD share of population exposed above the WHO-recommended threshold: 62%

2019 Portuguese share of population exposed above the WHO-recommended threshold: 15%

WHO-recommended air quality threshold: PM_{2.5} annual mean concentration < 10 µg/m³

Figure 12. Share of population exposed to levels of air pollution above the WHO-recommended threshold

Percentage of population exposed to above 10 µg/m³ PM_{2.5}, large regions (TL2), 2019



Policies towards net-zero greenhouse gas emissions can bring many benefits beyond halting climate change. They include reduced air and noise pollution, reduced traffic congestion, healthier diets, enhanced health due to increased active mobility, health benefits through thermal insulation, and improved water, soil and biodiversity protection. Some are hard to quantify.

Small particulate matter (PM_{2.5}) is the biggest cause of human mortality induced by air pollution. Major disease effects include stroke, cardiovascular and respiratory disease. Air pollution amplifies respiratory infectious disease such as Covid-19. It affects children the most. It reduces their educational outcomes as well as worker productivity.

Figure notes: Figure 12 is based on data from OECD Statistics.